

Staff Report

File Number: DP000999

DATE OF MEETING August 8, 2016

AUTHORED BY GARY NOBLE, DEVELOPMENT APPROVAL PLANNER, CURRENT

PLANNING

SUBJECT DEVELOPMENT PERMIT NO. DP999 – 2180 HIGHLAND

BOULEVARD

OVERVIEW

Purpose of Report

To present Council with a development permit application to construct a one-storey commercial building at 2180 Highland Boulevard.

Recommendation

That Council issue Development Permit No. DP999 at 2180 Highland Boulevard with the following variances:

- increase the maximum required front yard setback from 7.5m to 8.92m;
- reduce the required west site yard setback from 3m to 2.98m;
- reduce the required east side yard setback from 3m to 1.13m; and,
- reduce the 2 required loading spaces to 0 loading spaces.

BACKGROUND

A development permit application, DP999, was received from Abbarch Architecture (Mr. Curtis Brock) on behalf of Brooks Landing Centre Inc.

Subject Property:

Zoning	CC2 – Neighbourhood Centre		
Location	The vacant subject property is located one lot from the Montrose Avenue/Highland Boulevard intersection and has gateway location abutting Brooks Landing Shopping Centre.		
Total Area	642.9m ²		
Official Community Plan	Map 1 – Future Land Use Plan – Neighbourhood Commercial Centre; Map 3 – Development Permit Area No. 9 – Commercial, Industrial, Institutional, Multiple Family and Mixed Commercial/Residential Development		
Relevant Design Guidelines	General Development Permit Area Design Guidelines		

The subject property was rezoned on 2014-FEB-17 (RA323) from Comprehensive Development District Zone (CD8) to Neighbourhood Centre (CC2).

On 2015-MAY-13, development permit DP918 was approved by Staff, through delegation bylaw. The permit consisted of a two-storey commercial building with retail and a restaurant on the first floor, and offices on the second floor.



The owner was unable to lease the second storey floor area to any tenants and is now removing the second storey and downsizing the project. The approved development permit (DP918) building elevations are attached for reference (Attachment B).

DISCUSSION

Proposed Development

The proposed development is a one-storey commercial building. The commercial building has a gross floor area of 624.3m. The building is currently divided into five commercial rental units (CRUs).

Site Context

The subject property is a vacant site covered in asphalt and lined for Brooks Landing Shopping Centre parking. The adjacent vacant lot, 2190 Highland Boulevard, is zoned R1 – Single Dwelling Residential. The north property line of the subject property abuts a residential property (1440 Montrose Avenue).

Site Design

The proposed building is sited to the front of the lot with a marked pedestrian network connecting the proposed building to the existing Brooks Landing Shopping Centre.

Required parking, by a registered Parking Agreement, is located on the existing mall site which has a surplus of parking: six parking spaces are located onsite to the north of the proposed building; and, one parking space is equipped with an electric car charging station.

The road design on the south side of the proposed building will accommodate a 1.5m bike lane and a safe pedestrian access from the underground tunnel (under Highway 19A), to the mall's pedestrian routes.

Landscape Plan

The landscape plan is robust along the backyard of the abutting residential property (1440 Montrose Avenue).

The landscape buffer along the vacant residential site creates a Crime Prevention through Environmental Design (CPTED) friendly edge and a layer of texture to complement the architecture to the rear building elevation.

<u>Building Design</u>

The building design has a unique architectural vocabulary in comparison to the adjacent Brooks Landing Shopping Centre site. The approved development permit has a similar architectural vocabulary. The new one-storey model is simply a scaled down version of the original.

The simple one-storey rectilinear building mass is animated both vertically and horizontally:

• Linear storefront glazing units



- Continuous horizontal metal canopy above storefronts
- Solid cornice banding
- A 1 ½-storey rectilinear element at the south building end to act as a landmark from Highway 19A

PROPOSED VARIANCES

Required Front Yard Setback

The building siting requires a maximum front yard setback of 7.5m. The building is sited 8.92m from the front property line, a proposed variance of 1.42m.

Staff supports the variance as the grading on the subject property is difficult and the building placement will limit the amount of cut and fill.

Required Side Yard Setbacks

West Side Yard

The required west side yard setback is 3m. The proposed west side yard setback is 2.98m, a proposed variance of .02m.

East Side Yard

The required east side yard setback is 3m. The proposed east side yard setback is 1.13m, a proposed variance of 1.87m.

Staff supports the two proposed side yard variances. The two variances allow the building to be wider. The additional width allows improved space for tenants.

Required Loading Spaces

Loading Space

The required number of loading spaces for the commercial gross floor area is 2. No loading spaces are provided, a variance of 2 loading spaces.

At anytime, a number of parking spaces will be vacant and adequate space will be available for delivery vehicles to service the retail uses.

DESIGN ADVISORY PANEL RECOMMENDATION

The Design Advisory Panel (DAP), at its meeting held on 2016-APR-28, accepted DP999 as presented with support for the requested variance, and provided the following recommendations:

- Consider glazing on the west wall to create a visual link between the inside and outside of the patio area.
- Consider relocating the patio to the parking lot in front of the building.
- Consider ways to suggest individual tenant expressions on the front façade.
- Consider including a larger canopy on the south side solar/weather protection (including the corner).



- Consider more intensive landscaping particularly on the south side.
- Based on CPTED concerns, please ensure there is an escape path from either side of the building.
- Seriously consider installing an irrigation system.

The applicant dealt with all the outstanding issues in DP918. The proposed development is a scaled down version of the originally approved form and character. As the form and character is intact with a one-storey version, Staff did not recommend further review by DAP.

SUMMARY POINTS

- The proposed development meets the intent of applicable Design Guidelines and conforms to the zoning regulations, with the exception of the three requested variances.
- The proposed development is a scaled down version of the original development permit (DP918) with retail uses only.

ATTACHMENTS

ATTACHMENT A: Development Permit No. DP000999 ATTACHMENT B: DP000918 – Building Elevations

ATTACHMENT C: Aerial Photo

Submitted by:

∕D. Stewart

Acting Manager, Current Planning

Concurrence by:

D. Lindsay

Director Community Development



DEVELOPMENT PERMIT NO. DP000999

BROOKS LANDING CENTRE INC Name of Owner(s) of Land (Permittee)

2180 HIGHLAND BOULEVARD Civic Address

- 1. This development permit is issued subject to compliance with all of the bylaws of the municipality applicable thereto, except as specifically varied or supplemented by this permit.
- 2. This development permit applies to and only to those lands within the municipality described below, and any and all building structures and other developments thereon:

Legal Description:

LOT B, SECTION 1, NANAIMO DISTRICT, PLAN EPP25143

PID No. 028-963-784

3. The land described herein shall be developed strictly in accordance with the following terms and conditions and provisions of this permit and any plans and specifications hereto which shall form a part thereof.

Schedule A Location Plan

Schedule B Site Plan

Schedule C Building Elevations

Schedule D Landscape Plan and Details

Schedule E Building Renderings

a) If the applicant does not substantially commence the development permitted by this permit within two years of the date of this permit, the permit shall lapse.

- 4. This permit is not a building permit nor does it constitute approval of any signage. Separate applications must be made for a building permit and sign permit.
- 5. The City of Nanaimo "ZONING BYLAW 2011 NO. 4500" is varied as follows:

Section 7.5.1

- Required Front Yard Setback
 The maximum front yard setback is 7.5m. The proposed front yard setback is 8.92m, a variance of 1.42m.
- Required Side Yard Setbacks
 - West Property Line
 The required side yard setback is 3m. The proposed side yard setback for the west property line is 2.98m, a variance of 0.02m.
 - East Property Line
 The required side yard setback is 3m. The proposed side yard setback for the east property line is 1.13m, a variance of 1.87m
- 6. The City of Nanaimo "DEVELOPMENT PARKING REGULATIONS BYLAW 2005 NO. 7013" is varied as follows:

Part 14.8

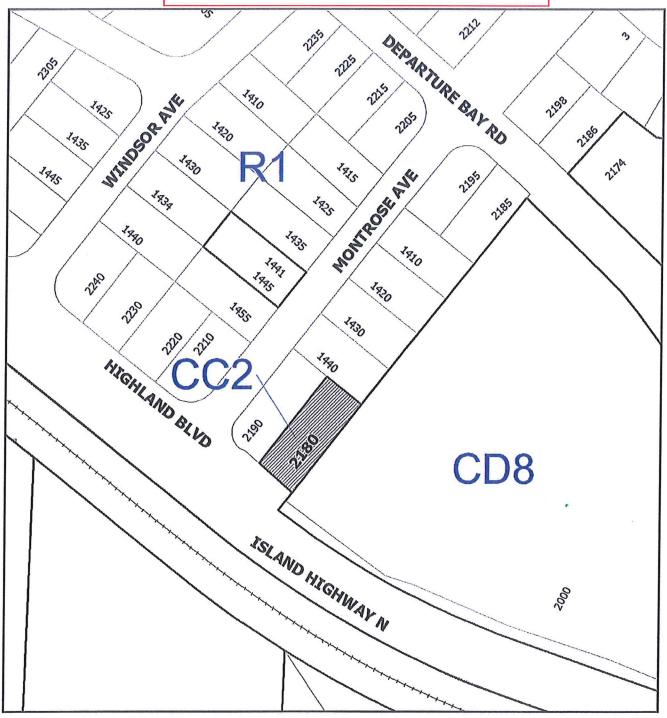
The proposed use and square footage requires two loading spaces. No loading spaces are provided, a 2 loading space variance.

Loading needs are small scale and can be met in vacant parking spaces within the mall parking area.

AUTHORIZING RESC	DLUTION P.	ASSE	D BY	COUNCIL
THE	DAY OF	,		

Corporate Officer	Date
GN/In Prospero attachment: DP000999	

LOCATION PLAN



DEVELOPMENT PERMIT NO. DP000999

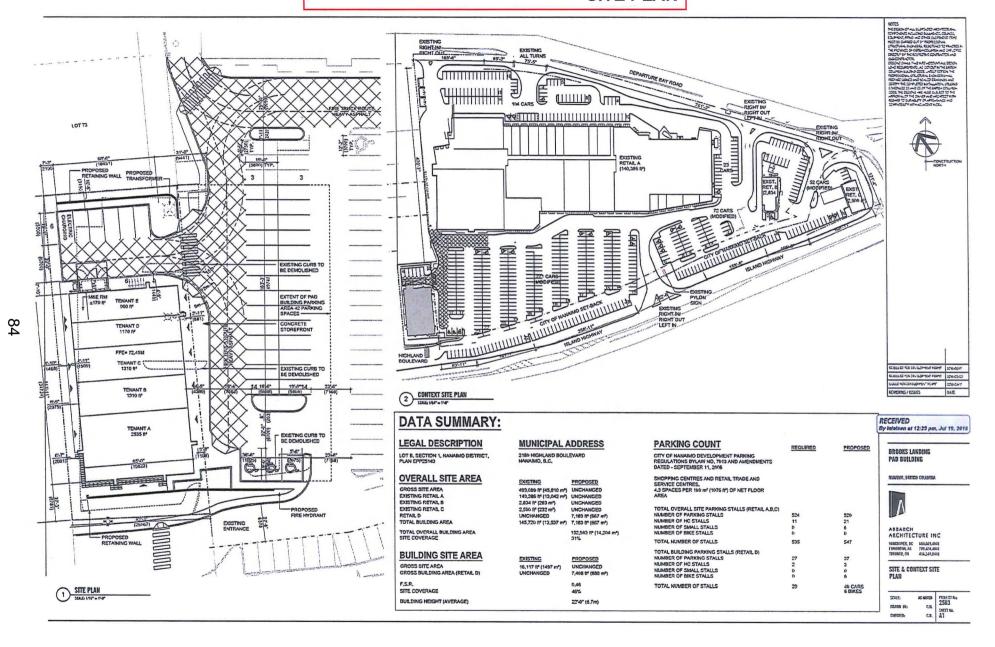


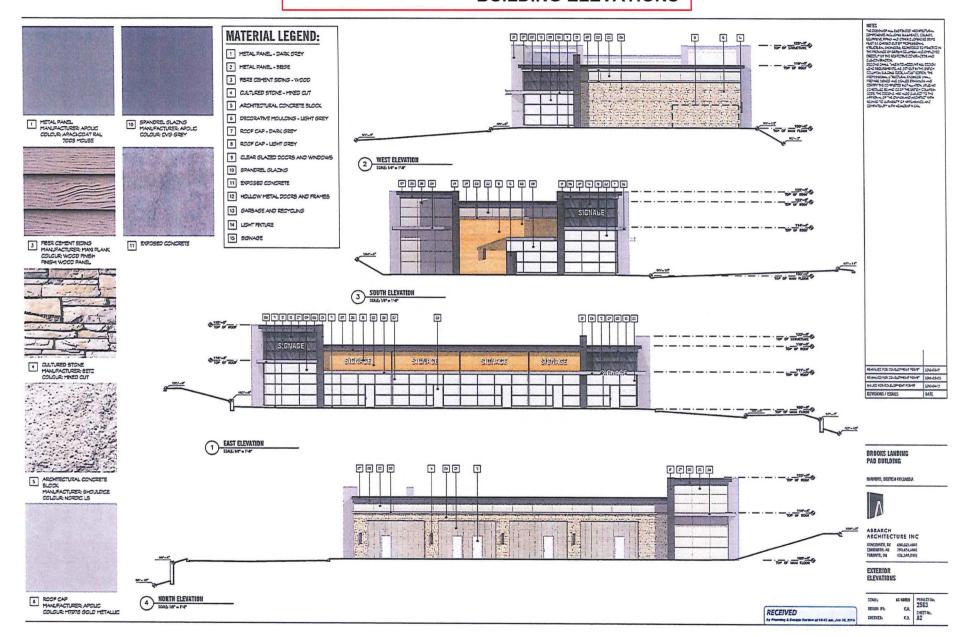
LOCATION PLAN

Civic: 2180 Highland Boulevard Lot B, Section 1, Nanaimo District, Plan EPP25143

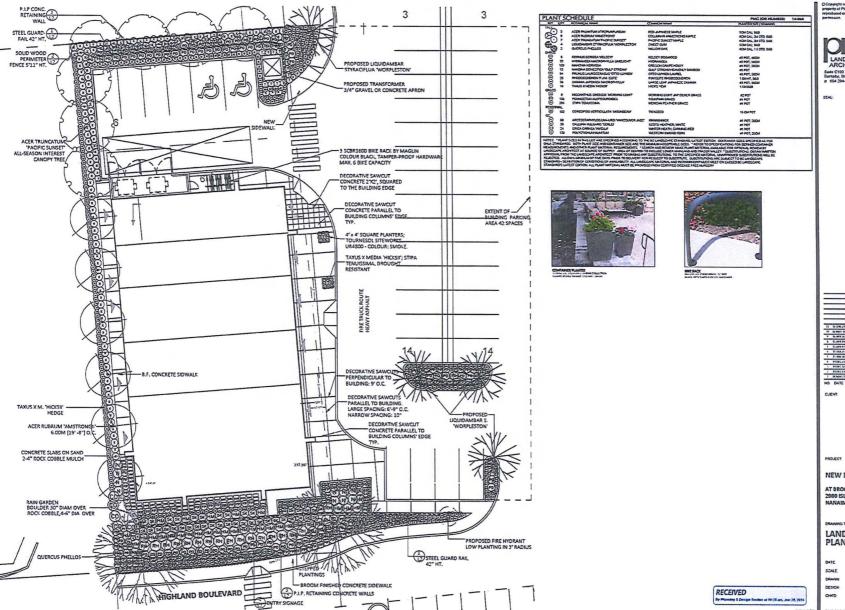


SITE PLAN





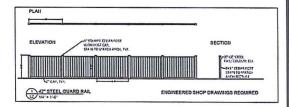
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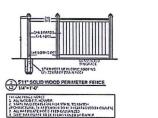


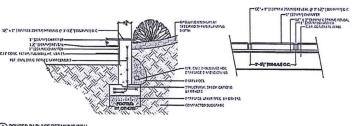
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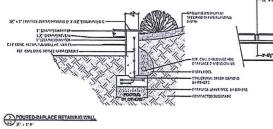












METAL LETTER NS, BLACK FOWER COATED

ENTRY SIGNAGE

RECEIVED

Or Planting & Declips Declins at 1% 25 am, Jun 30, 2015

LANDSCAPE DETAILS DATE

DRAWNS TITLE

CLIENT:

PROJECT

NEW BUILDING

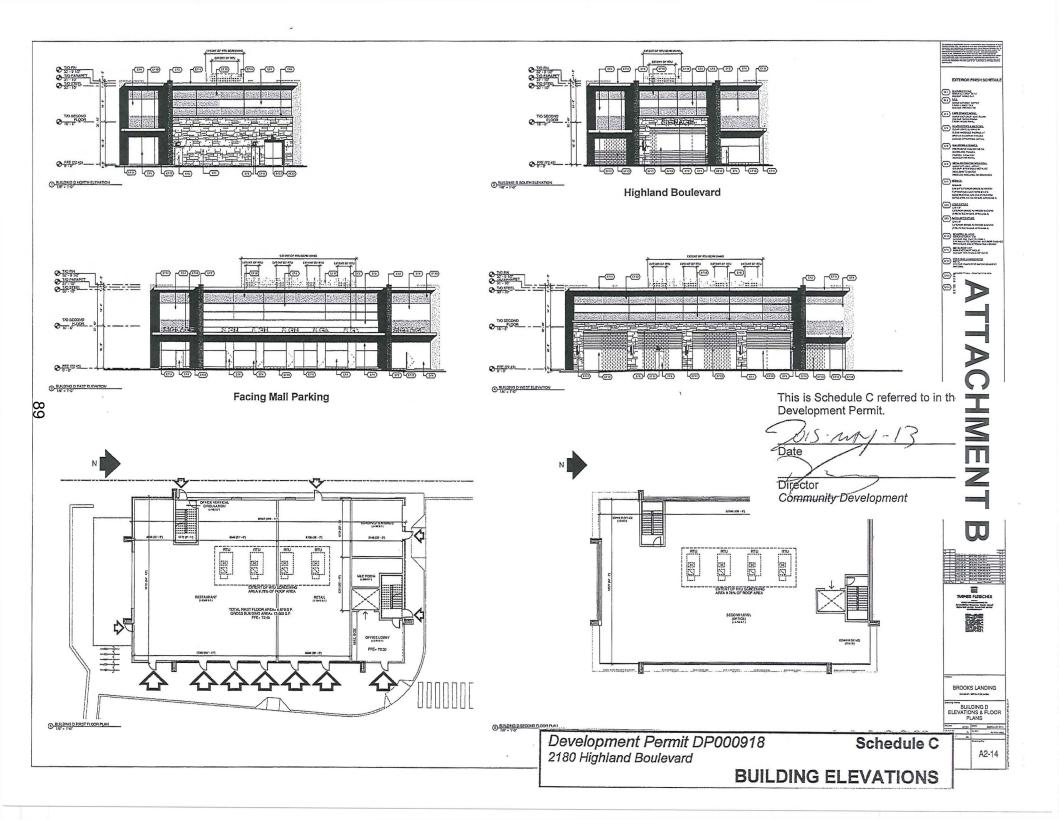
AT BROOKS LANDING 2000 ISLAND HWY, NORTH NANAIMO, BC

SCALE 1.*10.0. DRAWN DESIGN CHKD 0 6 2

88

BUILDING RENDERINGS





ATTACHMENT C

Aerial Photo



DEVELOPMENT PERMIT NO. DP000999

